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Labor, Social Security and Immigration Practice and Tax Practice Group Joint Newsletter



Legal Analysis of the Subcontracting Regime Reform Initiative

On November 12th, President Andrés Manuel López Obrador announced the execution of the reform initiative to the Federal Labor Law ("FLL"), Social Security Law, INFONAVIT Law, Federation Fiscal Code, Income Tax Law ("ITX") and the Value Added Tax Law ("VATL") in order to eliminate subcontracting regime, "outsourcing" (external) and "insourcing" (business group) modalities, as well as the limitation to the provision of specialized services or execution of specialized works.

Labor and Social Security

- » The initiative prohibits the subcontracting of personnel, where personnel are provided to a beneficiary.
- » The provision of specialized services or the execution of specialized works that are not part of the corporate purpose or the economic activity of the beneficiary will not be considered subcontracting of personnel.
- » In order to be able to provide specialized services, companies must have the authorization of the Ministry of Labor.
- » Intermediary services that previously could hire personnel on behalf of an employer, may only provide recruitment, selection, and training, among others services.

- » With the repeal of articles that regulate subcontracting regimes (articles 15 A to 15 D of the FLL), the elimination of subcontracting as an alternative to hiring personnel by a third party is confirmed.
- » The sanction for providing subcontracting services or receiving such services will be a fine between 2,000 to 50,000 times the Unit of Measurement and Update ("UMA"). The same sanction will be applied to the provider of specialized services or that executes specialized work without the authorization of the Ministry of Labor.
- » An employer substitution only take place when goods object of the company or establishment are transferred to the substitute employer, aligning with the labor and social security legislation.
- » Regarding social security matters, the subcontracting regime is also eliminated. It is subsisted the possibility of providing services and executing specialized work where there will be joint liability between the contractor and the beneficiary, in case of noncompliance with social security obligations. The contractor must inform the Mexican Social Security Institute ("IMSS") quarterly of the agreements entered into, as well as providing information on

its personnel.

- » The fine for not submitting information to the IMSS by specialized service providers, or doing so outside the established deadlines, is increased from 500 to 2,000 times the UMA.
- » The reform in subcontracting matters would come into force the day after is published in the Official Gazette of the Federation, except for the modifications in tax legislation that would begin being enforced January 1, 2021.
- » The Ministry of Labor must issue the rules for the authorization of specialized service providers within 4 months after the reform takes effect, and the services providers must obtain the authorization within 6 months of the publication of the rules.

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a. Federation Tax Code

- » It is proposed to include in the definition of labor subcontracting, when an employer provides its own employees for the benefit of the contractor or when it makes them available to it.
- » The provision of specialized services or the execution of specialized works that are not part of the corporate purpose or the economic activity of the beneficiary will not be considered subcontracting services.
- » A new assumption of joint liability for the contracting parties is included, in order to guarantee the contributions of the employees that provide services.
- » A fine is established for failure to provide information by the contractor, which could be from \$150,000 to \$300,000 Mexican pesos for each requirement not fulfilled.
- » It is proposed to establish as a tax fraud crime any type of act that involves illegal or simulated labor subcontracting schemes.

b. ITX and VATL

- » The deduction for tax purposes and the accreditation for VAT purposes in labor subcontracting is prohibited.
- » The deduction for tax purposes and the accreditation for VAT purposes of the provision of services and the execution of specialized work is allowed, if service provider provides the following:
- ♦ Current authorization issued by the Ministry of Labor

- Digital Tax Receipt ("CFDI") that proves the payment of employees' wages who have provided the service or executed specialized work.
- Statement of the full income tax withholdings made for employees.
- Declaration of the entire amount of VAT for the services provided.
- Total of the worker-employer contributions made to the IMSS, as well as payment of the contributions to INFONAVIT, corresponding to the employees.
- » The obligation to withhold 6% of VAT for personnel services when they are made available to the contractor (in force during 2020) is repealed.
- » The proposed changes in tax matters would take effect January 1, 2021.

Preliminary conclusions, subject to the approval of the initiative:

- i. Companies with "insourcing" schemes must plan the reorganization of their business and transfer or distribute the personnel in the companies that will survive by January 1, 2021;
- ii. Companies with personnel hired by "outsourcing" must plan the termination of the service agreement that makes personnel available to them and/or that the service forms part of their economic activity, as well as the termination/transfer of such personnel;
- iii. Companies that have specialized service providers that are not part of their corporate purpose must plan to require and timely obtain authorization from the Ministry of Labor.

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